



# Managing Project Risks -- Business Partnerships and Financing

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**Stephen Lindley  
Vice President  
Aboriginal & Northern Affairs, SNC-Lavalin  
Indigenous Works -- Board Co-Chair**

# Aboriginal Business Partnerships and Financing

## Managing Project *Risks* – *Discussion Topics*

There are a number of risks which will affect project feasibility, project financing and operational success:

- ◆ Strength of the partnership;
- ◆ Percentage of initial equity investment;
- ◆ Source of revenues and extent to which the revenue stream can be guaranteed over the life of the project;
- ◆ Strength of Operator experience;
- ◆ Supply of skilled labour;
- ◆ Hidden costs -- Taxes, insurance, interest rates, etc.
- ◆ Schedule (permitting, community opposition, construction, etc.)



# Aboriginal Business Partnerships and Financing

## 1) Strength of the partnership and equity participation

**Determining the best type of partnership will in large part depend on the financial relationship:**

- ◆ Do the partners share common goals and vision
- ◆ What level of financial risk is each business partner prepared to take?
- ◆ What financial capital does each business partner have available for initial investment?
- ◆ What potential do the business partners have to raise additional equity (investment capital) and/or debt financing from other sources
- ◆ What capability does each partner have to assume and carry risk
- ◆ Separate politics from business

*Challenge -- often Aboriginal organizations do not have the ability to assume risk or assist with initial capital/financing.*

*Food for thought – is equity participation the best option for the community? To what extent?*



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## Business Relationship/Partnership/Participation Models

There are a number of business partnership/participation models available. Some of the most common are:

- ◆ Impacts and benefits agreement -- *usually includes cash*
- ◆ Participation Agreement – *sometimes excludes cash*
- ◆ Memorandum of Understanding – *not commercially binding*
- ◆ Joint venture agreement (JV)/Limited Partnership (LP)/special purpose vehicle (SPV)
- ◆ Private-public partnership (P3) – *minimized Owner risk*
- ◆ Revenue Sharing – no ownership; no bottom line risk



**Each is different; different purposes; different stages of business development. Each nets advantages/disadvantages and carries varying levels of “risk”**



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**In addition to ownership, there are other potential opportunities for financial benefits:**

- ◆ Procurement (contracting strategy that maximizes involvement of local businesses);
- ◆ Training and capacity building;
- ◆ Employment (employment strategy that maximizes hiring of eligible/interested local people from construction through to operations);
- ◆ Resource revenue sharing (share of top-line revenues without the risk of ownership) – requires alignment with Ontario and Canada. ***Political Option***



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## 2) Source of revenues and extent to which the revenue stream can be guaranteed over the life of the project

- ◆ Important for financing to have a guaranteed revenue stream (eg. Power Purchase Agreement)
- ◆ Term of the revenue guarantee will be an important factor (has to be equal to or longer than period of debt retirement); *challenging for replacement cost model of financing*
- ◆ Typically challenging to finance a project based on private sector customers alone (eg. mining projects)
- ◆ Calculating ROI/IRR requires certainty in cost structure – often the biggest risk once a guaranteed source of revenue is identified



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## 3) Strength of Operator experience

- ◆ Financiers want a reliable Operator with strong track record of success
- ◆ Why? Poor operation can lead to uncertain cost management which can jeopardize ROI/IRR
- ◆ Operator does not have to be an equity partner
- ◆ However, some “skin in the game” can enhance accountability and performance (tricky balance between control and incentive)
- ◆ More challenging to be tough on Operator if equity partner
- ◆ Terms and conditions of Operator contract are very important – performance based, strong liability clauses and exit clause



Source: Mark Simchock; Sylvia Duckworth



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## 4) Supply of skilled labour

- ◆ There are some important aspects to skilled labour:
  - Having a reliable and experienced workforce – schedule/productivity
  - Aboriginal inclusion – maximizing the potential for aboriginal skilled/unskilled labour is often an important factor for “social license to operate”; may be negotiated in the IBA/Participation Agreement
  - Get the trades unions on board; often aboriginal labourers are not “union hall”; to maximize aboriginal inclusion it is important the unions buy-in to community/Project goals/objectives
- ◆ A skilled labour force takes time to train; plan ahead and communicate potential employment opportunities with youth well in advance of project start-up; start early!
- ◆ Manage attrition – ensure the workforce is sensitive to aboriginal culture; encourage mentoring and elder participation
- ◆ Aboriginal inclusion can be enhanced with aboriginal set-asides in procurement





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## 5) Hidden costs -- Taxes, insurance, interest rates, etc.

- ◆ There are costs that need to be well understood that are not directly construction or operations related
- ◆ “On-reserve” spending is defined/controlled very tightly; to get the tax credit it is important to understand the rules and be conservative with cost estimating
- ◆ Bid bonding; the ability to cover the bid bond may be a factor in structuring the partnership and project ownership
- ◆ Insurance requirements are similar; can be very costly and typically requires a strong balance sheet and experience; can also shape partnering and ownership structures; some large companies self-insure which can be a big cost savings
- ◆ Interest rates are currently very low and attractive; Rates go up much quicker than they come down; Be conservative



*Remember that contingencies (operational and construction) add to capital, operating and financing costs*



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## Schedule (permitting, community opposition, construction, etc.)

- ◆ The timeline for permitting and approvals can be uncertain and longer than anticipated; major projects can take 10 years from initial concept to commissioning
- ◆ Managing the schedule in the early stages requires strong community and leadership support; opposition can add delays and financing uncertainty
- ◆ Project financing never includes the cost to get through EA and feasibility; this is very difficult money to source and can reach up as high as 4-5% of capital cost
- ◆ Construction delays can result from many sources -- low productivity; badly managed procurement; poor project management/supervision; labour challenges (disputes and supply); material delivery shortages/delays; weather
- ◆ Construction delays directly impact IRR/ROI; delays in getting to production/revenue can be extremely costly



Source: [PLANACADEMY](#)

- *Choose your Constructor/operator carefully*
- *Build-in contingencies*
- *Have iron-clad contracts*
- *Avoid liability*



# Aboriginal Business Partnerships and Financing

## SUMMARY

**There are many factors that can affect the feasibility, financing and long term financial success of a project:**

- Feasible project with a high chance of success (revenue and cost certainty)
- Appropriate business partners and adopting the right business partnership model
- “Social License to Operate”
- Labour supply and training
- Schedule certainty and management
- Cost uncertainty and mitigation
- Financing terms and conditions
- Performance.

**Not having the building blocks for success will increase “uncertainty” and “risk”, which will in turn threaten project feasibility, financing and profitability**



